



# Research Brief

\* THE COMMONWEALTH'S OFFICIAL SOURCE OF POPULATION AND ECONOMIC STATISTICS \*

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## **Decennial Census Data has Multiple Policy and Funding Purposes for Pennsylvania**

MIDDLETOWN, Pa— The data collected by the United States Decennial Census is essential to Pennsylvania in many ways including in the formulation of public policy and funding distribution.

The Pennsylvania State Data Center at Penn State Harrisburg reports that, from the past five state legislative sessions (1991-92 through 1999-00), 65 Senate and House bills have been identified that require the use of census data to carry out the proposed legislation.

In the 1991-92 session, five House bills and one Senate bill employed census data in their formulation. For 1993-94, seven House and five Senate bills were identified, and for 1995-96, there were eight House and four Senate bills. The 1997-98 session found fourteen House and three Senate bills with census data language. Thus far in the 1999-2000 session, there have been fourteen House and four Senate bills.

The types of data required in these bills were primarily population and poverty statistics. Most bills looked at the total population of areas while others required details such as rural population or population by age or race. The data was to be used for two primary purposes. The number one use was for funding allocations and the second was for determining salaries for local officials.

Three of the bills identified in the 1997-98 session became law. Act 79 affects jury commissioners in counties in a specific population range. Act 152 creates a statewide committee for the protection of senior citizens. And Act 92 creates Keystone Opportunity Zones to foster economic opportunities and facilitate economic development.

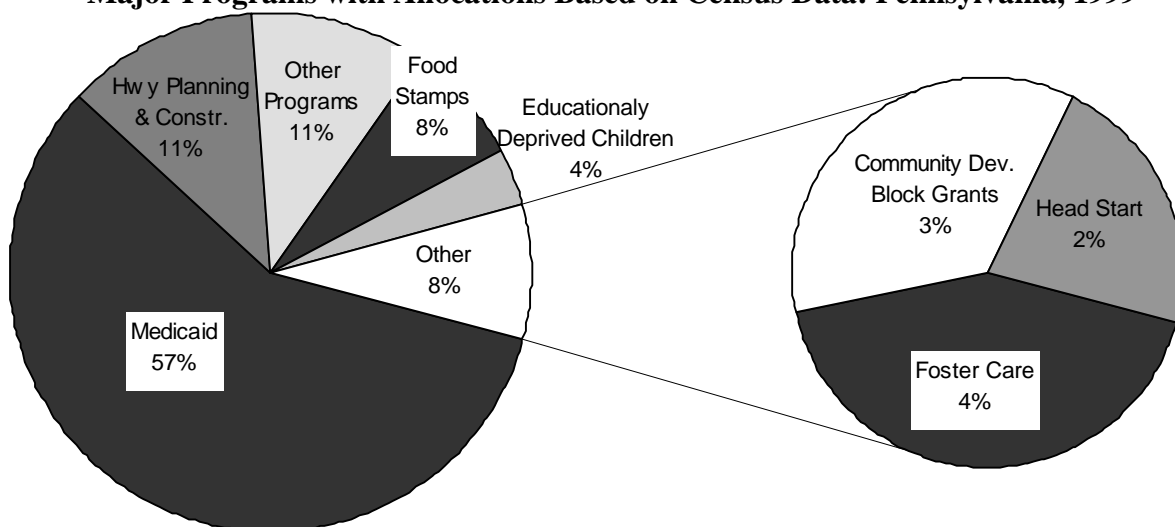
Decennial Census data is used in federal funding streams to states. According to the *1999 Consolidated*



*Federal Funds Report* by the U.S. Census Bureau, \$82.2 billion came to Pennsylvania from the federal government. Pennsylvania State Data Center analysis of these allocations revealed that approximately 11.5 percent or \$9.5 billion were distributed based on census data. Much of the total funding, however, comes in the form of salaries and wages, procurement contracts, retirement and disability, insurance, and loans. Excluding these amounts, the grants and direct payments total \$30.9 billion, and those based on census data account for 30.7 percent. This calculates to about \$791 for every person in the Commonwealth in 1999.

The Data Center has identified 22 main programs with these funds attached including the Job Training and Partnership Act, Head Start, and Community Development Block Grants. Sectors that receive allocations range from transportation to education to energy. Medicaid is the most highly funded.

#### Major Programs with Allocations Based on Census Data: Pennsylvania, 1999



The Pennsylvania State Data Center is the Commonwealth's official source of population and economic statistics and services. It is based at Penn State Harrisburg's Institute of State and Regional Affairs. The Pennsylvania State Data Center is part of the U.S. Census Bureau's national State Data Center Program.

Editors: For additional data, contact Amy Jonas at the Data Center's State Capital Office, (717) 772-2710, or for faculty comment on this topic contact the Penn State Harrisburg's Public Information Office, (717) 948-6029.

Source of Information: United States Census Bureau  
Pennsylvania House and Senate Bill Histories

Accompanying Tables: Pennsylvania Bills Employing Census Data, 1991-1999  
Federal Funds Employing Census Data for Distribution, 1999

Note: State bills and federal programs identified may not be inclusive. In that case, figures would increase.

# Pennsylvania Bills Employing Census Data, 1991-1999

Prepared by: Pennsylvania State Data Center

Bill #	Pr#	Name (if given) and/or Description	Subject	Type of Census data	Session
HB0061	80	Terms of legislators and drawing districts.	redistricting	population	1999
HB0560	584	Tax Reform and distributing income tax revenues to counties.	tax redistribution	decennial population	1999
HB0581	607	<i>Urban Redevelopment Law</i>	redevelopment	population	1999
		Elimination of blighted areas by replanning and redevelopment for health, safety, and welfare.			
HB0602	630	<i>Rural Education Opportunity Act</i>	education	population density	1999
		Incentives and assistance for rural students to attend college.			
HB1025	1144	<i>Child Day-Care Resource and Referral Act</i>	child care	maps and demographics	1999
		Creating system to ensure adequate and affordable child care throughout the state.			
HB1177	1334	Providing for nondiscrimination in rural patient access to health insurance providers.	health insurance	rural population	1999
HB1213	1390	Providing for salaries of District Attorneys.	DA salaries	population	1999
HB1214	1391	Providing for salaries of District Attorneys.	DA salaries	population	1999
HB1405	1648	Regulating printing and publication of advertisements.	advertising	population	1999
HB1408	1651	Fixing salaries of clerks, and others in office of recorder of deeds.	salaries	population	1999
HB1752	2157	Allowing for development planning, zoning.	land use	housing units	1999
HR0194	1886	For US government action toward a complete and accurate Census 2000.	census 2000	population	1999
HB1842	2273	Providing for neighborhood assistance tax credit	tax reform	decennial census	1999
HB2087	2702	<i>Rural Technology Enterprise Zone Act</i>	technology development	rural population	1999
		Establish rural technology enterprise zones			
SB0287	288	<i>Public School Code of 1949</i>	school districts	population projections	1999
		Providing for reorganization of certain district into smaller school districts.			
SB0444	449	Providing for community health partnerships and grants.	health care	population	1999
SB1092	1325	Criteria for Legislative District Reapportionment Commission	reapportionment	decennial population	1999
SB1133	1389	<i>Infrastructure Concurrency Bank Act</i>	public facilities	population, building permits	1999
		Ensure adequate infrastructure for municipalities with rapid population growth			
HB0501	3026	<i>Statewide Comm for the Protection of Senior Citizens Act</i>	seniors	data and research	1997
		Creating the Statewide Committee for the Protection of Senior Citizens.			
HB2097	2746	Regulating printing/publication of notices/advertisements authorized by County	newspapers	population	1998
		Commissioners, how newspapers should be designated.			
HB2102	2750	Fixing the salaries and compensation of employees in the office of deeds.	salaries	county population	1998
HB2104	2752	Providing for Real Estate deputy sheriffs and fixing their salaries.	salaries	county population	1998
HB2226	2936	Appointment of Prison Commissioners in counties with over 150,000 population.	prison commiss/repeal	population	1998
Bill #	Pr #	Name (if given) and/or Description	Subject	Type of Census Data	Session
HB2262	2989	<i>Children's First Act of 1998</i>	grant funds	poverty	1998

		Grants to counties and school districts for programs to aid children.			
<b>HB2328</b>	<b>3614</b>	<i>Keystone Opportunity Zones</i>	Economic Development	various	1998
		KOZs to foster economic opportunities and facilitate economic development.			
<b>HB2336</b>	<b>3146</b>	To fix salaries of district attorneys.	DA salaries/repeal	population	1998
<b>HB2337</b>	<b>3147</b>	To fix salaries of district attorneys.	DA salaries/repeal	population	1998
<b>HB2550</b>	<b>3481</b>	<i>Tax Exempt Incubator Community Act</i>	Economic Development	family type, employment,	1998
		Tax-exempt communities to encourage economic development in distressed areas.		poverty	
<b>HB2610</b>	<b>3589</b>	<i>Children's Health Care Act of Dec 1992</i>	uninsured children	race, language,	1998
		Plan for health care for uninsured children and medical education assistance.		rural/urban	
<b>HB2616</b>	<b>3595</b>	To consolidate, editorially revise, and codify public welfare laws of the Commonwealth.	Public Welfare Code	poverty	1998
<b>HB2625</b>	<b>3604</b>	<i>Municipal Groundwater Resource Planning</i>	zoning	trends in poulation,	1998
		Intergovernmental cooperation for comprehensive zoning plans and ordinances.		land use	
<b>HB2626</b>	<b>3605</b>	<i>Youth Development Safe Communities Act</i>	youth devt fund	child population	1998
		Establishing the Youth Development Fund in DCED, providing for grants, reports.			
<b>SB0220</b>	<b>1749</b>	Abolition of jury commissioners in 3rd class counties with population per the federal	jury commissioners, etc	population	1997
		decennial census over 337,000 residents but less than 341,000 residents.			
<b>SB1384</b>	<b>1821</b>	<i>Keystone Opportunity Zones</i>	Economic Development	poverty, unemployment,	1998
		To foster economic opportunities, stimulate industrial, commercial, and residential		income, urban	
		improvements and prevent physical and infrastructure deterioration of geographic areas			
<b>SB1436</b>	<b>1950</b>	<i>Human Services Development Fund Act</i>	funds	population, poverty	1998
		Establishment, administration and operation of HSDF in DPW to distribute allocations.			
<b>HB0117</b>	<b>91</b>	<i>Rural Economic Development Program Act</i>	Rural tourism	rural/urban	1995
		Grants to Appalachian Local Dev't Dist.s and rural tourism promotion agencies			
<b>HB0684</b>	<b>4309</b>	<i>Relating to Counties of the 3rd, 4th, 5th, 6th, 7th, 8th class</i>	taxes	population	1995
		Collection of taxes during tax collector office vacancies, excise tax in some counties.			
<b>HB1137</b>	<b>1266</b>	Establishing Homeless Prevention and Assistance Activities Program	homeless	population	1995
<b>HB2076</b>	<b>2626</b>	<i>Child Day-Care Resource and Referral Act</i>	day care	PSDC	1995
		Creation of above system, imposing responsibilities on PSDC and DPW			
<b>HB2170</b>	<b>2722</b>	<i>Support for Rural and Urban Teacher Loan Forgiveness Program</i>	teacher loan forgiv.	population	1995
		Qualifying eligible rural and urban school district for above program			
<b>HB2254</b>	<b>2870</b>	<i>Rural Education Opportunities Act</i>	education	population	1995
		Incentives and assistance for rural students to attend college			
<b>HB2361</b>	<b>3058</b>	<i>Pennsylvania Rural Infrastructure Investment Authority Act</i>	water/sewer	population	1996
		Financial assistance for water facilities plan, establishing above Authority			
<b>HB2367</b>	<b>3064</b>	<i>Pennsylvania Rural Infrastructure Investment Authority Act</i>	water/sewer	population	1996
<b>Bill #</b>	<b>Pr #</b>	<b>Name (if given) and/or Description</b>	<b>Subject</b>	<b>Type of Census Data</b>	<b>Session</b>
		Financial assistance for water facilities plan, establishing above Authority			
<b>SB0329</b>	<b>341</b>	<i>The Borough Code</i>	boro council	population	1995
		Council quorum, voting, compensation, eligibility			

<b>SB1118</b>	<b>1300</b>	<i>Ethnic-American and Multi-Cultural Social Services Act</i>	culture/language	population	1995
		Insure ehntic groups are not discriminated against in receiving services.			
<b>SB1510</b>	<b>1930</b>	<i>Block Grant Implementation Procedures Act</i>	block grants	population, economic	1996
		Procedures for implementation of block grants, equitable distribution.			
<b>SR0078</b>	<b>1552</b>	Consider effects of Medicare system on seniors in Pennsylvania.	medicare	poplulation, age	1995
<b>SB0260</b>	<b>781</b>	Grants to counties for emergency management, fire commissioner, food purchase program	grants	population	1993
<b>SB0288</b>	<b>299</b>	<i>The Enterprise Zone Act</i>	economic development	population estimates	1993
		Establish Enterprise Zone Program and Housing Assistance Recovery Fund			
<b>SB0796</b>	<b>859</b>	<i>An Act providing for the administration and allocation of certain Federal Block Grants</i>	block grants	population	1993
		Community development block grants and advisry committee for funding			
<b>SB1659</b>	<b>2059</b>	Grant tax credit to firms who contribute to neighborhood organizations or engage in activities which upgrade impoverished areas	tax credit	poverty	1993
<b>SB1723</b>	<b>2175</b>	Counties planning for processing and disposal of municipal waste	municipal waste disposal	population	1994
<b>HB0039</b>	<b>49</b>	<i>Community Facilities Assistance Act</i>	facilities grants	population	1993
		Establish Community Facilities Asistance Program and CF Grant Program			
<b>HB0308</b>	<b>335</b>	<i>Rural Community-Based Economic Development Act</i>	economic development	rural/urban	1993
		Providing for rural investment seed capital funds			
<b>HB0624</b>	<b>688</b>	<i>Enterprise Zone Economic Revitalization Act</i>	economic revitalization	population estimates	1993
		Establish planning and investment zones, providing reimbursements			
<b>HB1611</b>	<b>1922</b>	Providing assistance for low income and small school district s	school subsidy	population	1993
<b>HB1924</b>	<b>2342</b>	<i>Rural Community-Based Economic Development Act</i>	economic development	rural/urban	1993
		Providing for rural investment seed capital funds			
<b>HB1945</b>	<b>3387</b>	Establishing Rural Economic Development Program and making appropriations	Rural tourism	rural/urban	1993
<b>HB1982</b>	<b>2434</b>	Providing commonwealth support for Urban and Rural Teacher Loan Forgiveness Program	teacher loan forgiv.	population density	1993
<b>SB890</b>	<b>959</b>	<i>Pennsylvania Enterprise Zone Act</i>	economic development	population	1991
		To foster public-private partnerships in distressed communities, provide jobs			
<b>HB1435</b>	<b>1654</b>	Requiring submission of plans for processing and disposal of municipal waste	municipal waste disposal	population	1991
<b>HB1537</b>	<b>1802</b>	Urban and rural teacher loan forgiveness program	teacher loan forgiv.	population	1991
<b>HB1755</b>	<b>2102</b>	<i>Rural Community-Based Economic Development Act</i>	economic development	rural/urban	1991
		Creation of rural investment seed capital funds			
<b>HB2523</b>	<b>3281</b>	Administration and allocation of federal block grants	block grants	population	1992
<b>HB3043</b>	<b>4172</b>	<i>Enterprise Zone Economic Revitalization Act</i>	economic development	population	1992
		Establish, operate, and administer Enterprise Zone Economic Revitalization Program			

### Federal Funds Employing Census Data for Distribution, 1999

Source: U.S. Census Bureau Prepared by: Pennsylvania State Data Center

	Food		Comm. Dev		Hwy Plng	Urban Mass	Educ. Depr.			Other	
	Stamps	WIC	Block Grants	JTPA	& Construct.	Trans. Grnt	Children	Head Start	Medicaid	Programs	
County/Program	10.551	10.557	14.218& .228	17.25	20.205	20.507	84.01	93.6	93.778		<b>Grand Total</b>

Adams	1,852,324	1,052,221		704,738	3,154,348		1,250,170	1,031,922	32,913,028	1,888,932	43,847,683
Allegheny	81,504,338	11,882,621	49,798,960	10,821,292	55,264,855	27,927,563	38,294,096	21,402,524	659,885,101	52,421,157	1,009,202,507
Armstrong	4,726,342	1,089,459		595,983	22,684,733		2,363,609	1,115,457	37,615,124	2,080,864	72,271,571
Beaver	12,452,586	2,256,735	4,307,131	1,899,578	864,789	263,200	6,169,511	3,287,101	70,690,387	4,895,469	107,086,487
Bedford	2,400,368	745,194		680,973	3,712,639		1,724,452		26,590,218	1,062,658	36,916,502
Berks	14,396,521	3,450,000	6,356,496	2,114,558	28,844,668	2,369,480	8,365,061	2,987,753	95,334,873	7,049,932	171,269,342
Blair	8,461,332	2,246,547	2,766,086	1,802,997	24,182,071	770,027	4,789,625	3,793,259	72,311,648	4,908,355	126,031,947
Bradford	3,521,040	1,061,537		780,305	17,401,887		2,178,288		33,075,263	2,161,857	60,180,177
Bucks	11,537,340	3,263,096	3,216,444	3,068,505	46,176,805		5,822,264	3,032,404	84,958,362	6,745,028	167,820,248
Butler	6,002,182	1,789,824		1,854,026	18,230,257		3,220,337	1,932,074	59,178,775	2,824,548	95,032,023
Cambria	9,413,723	2,436,489	2,176,484	1,915,921	17,023,500	710,138	5,549,530	2,451,156	77,013,744	4,973,930	123,664,615
Cameron	276,535	113,246		75,447	4,588,267		181,269	1,364,865	3,242,522	500,704	10,342,855
Carbon	2,298,147	530,768		593,677	5,872,304		1,159,763	718,276	17,510,498	2,024,361	30,707,794
Centre	2,810,242	1,453,927	786,307	2,711,855	90,553,071	1,032,550	1,466,448	3,391,981	24,482,250	5,974,387	134,663,018
Chester	7,448,639	2,095,464	4,063,569	1,337,426	50,022,736		4,934,457	1,981,525	69,393,049	5,121,747	146,398,612
Clarion	3,034,734	630,913		814,840	7,484,508		1,497,180		18,321,129	1,149,938	32,933,242
Clearfield	5,125,624	1,330,618		829,916	3,663,405		2,906,013		37,452,888	2,594,612	53,903,076
Clinton	2,109,440	592,183		832,662	74,993		1,375,701		16,051,473	839,865	21,876,317
Columbia	1,934,519	785,504		885,965	3,723,647		1,085,629	986,421	21,401,415	1,665,581	32,468,681
Crawford	5,487,494	1,388,004		1,625,201	10,524,100		3,775,210	2,704,548	36,156,098	2,462,469	64,123,124
Cumberland	2,779,037	1,021,152	419,035	419,995	18,280,374		1,642,015	571,282	31,291,766	3,048,115	59,472,771
Dauphin	12,872,591	3,503,501	62,379,796	3,117,344	23,470,178	5,604,514	6,606,035	3,456,943	95,010,401	562,578,771	778,600,074
Delaware	23,561,336	4,415,218	13,731,700	4,257,875	20,465,117		11,006,992	5,522,780	166,673,654	11,123,942	260,758,614
Elk	1,063,914	340,178		442,678	3,493,433		663,219		8,755,249	613,632	15,372,303
Erie	19,301,665	4,899,175	4,438,066	3,595,258	27,209,686	2,644,811	9,085,179	4,615,611	111,385,797	10,645,654	197,820,902
Fayette	17,734,332	2,989,070		2,980,959	17,108,317		7,771,623		146,082,870	6,180,136	200,847,307
Forest	400,523	46,777		134,311	270,593		144,117		2,918,599	468,965	4,383,885
Franklin	3,303,409	1,514,172		1,057,109	9,569,880		2,197,352	1,454,081	36,156,098	2,183,452	57,435,553
Fulton	586,754	226,798		390,826	885,828		410,380	285,758	8,269,090	248,742	11,304,176
Greene	4,327,096	775,212		431,906	4,713,384		2,076,843		35,993,862	1,204,020	49,522,323
Huntingdon	1,953,995	647,993		658,393	12,056,663		1,355,791	1,296,850	23,347,148	1,104,923	42,421,756
Indiana	5,733,119	1,245,096		728,999	18,288,174		3,303,427	1,765,165	55,449,545	2,428,847	88,942,372
Jefferson	2,588,068	736,086		502,980	5,477,937		1,647,691	1,449,835	21,888,122	766,582	35,057,301
Juniata	486,404	314,203		64,218	23,345		382,809	640,251	7,944,618	269,833	10,125,681
Lackawanna	9,373,778	2,919,232	3,454,454	2,250,440	6,337,651	1,722,343	5,644,796	3,933,379	104,414,045	5,255,839	145,305,957

**Federal Funds Employing Census Data for Distribution, 1999 (continued)**

*Source: U.S. Census Bureau      Prepared by: Pennsylvania State Data Center*

	<b>Food</b>		<b>Comm. Dev</b>		<b>Hwy Ping</b>	<b>Urban Mass</b>	<b>Educ. Depr.</b>			<b>Other</b>	
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	Stamps	WIC	Block Grants	JTPA	& Construct.	Trans. Grnt	Children	Head Start	Medicaid	Programs	
County/Program	10.551	10.557	14.218& .228	17.25	20.205	20.507	84.01	93.6	93.778		Grand Total
Lancaster	11,115,490	3,660,253	5,185,823	2,149,818	24,503,524	1,790,070	10,718,135	5,199,780	100,360,892	6,574,894	171,258,679
Lawrence	7,565,664	1,400,733		2,844,360	2,241,432		3,943,804	1,919,156	46,694,296	3,567,627	70,177,072
Lebanon	2,854,641	1,021,152	922,734	117,004	1,581,360		1,632,685		26,103,511	2,374,565	36,607,652
Lehigh	11,264,021	3,184,616	2,398,425	4,101,411	29,131,143	7,501,340	5,915,766		83,012,630	14,969,898	161,479,250
Luzerne	15,851,294	3,980,769	8,667,147	3,487,381	21,540,324	837,002	8,588,068	4,067,350	145,758,398	21,510,592	234,288,325
Lycoming	6,855,559	1,875,251	891,552	1,735,422	13,148,386	1,365,095	3,685,379	2,202,215	45,559,742	3,866,420	81,185,021
McKean	3,249,461	831,904		528,130	6,646,428		1,875,806		22,698,753	1,540,790	37,371,272
Mercer	8,147,194	1,543,016	585,878	2,732,816	12,570,846	324,194	3,994,200	2,024,051	47,018,767	3,319,219	82,260,181
Mifflin	2,142,782	864,053		901,962	9,395,804		1,640,751		26,103,511	1,123,076	42,171,939
Monroe	4,599,897	1,326,921		1,021,130	2,540,000		1,630,989	931,161	17,023,791	1,413,580	30,487,469
Montgomery	13,083,475	3,184,616	7,712,197	2,613,654	83,538,222	153,106	6,084,972	2,335,170	123,221,881	8,643,598	250,570,891
Montour	651,836	157,099		134,070	7,880,618		267,166	608,423	6,323,357	214,498	16,237,067
Northampton	7,707,388	2,388,463	2,873,070	3,617,709	31,347,397		3,511,684	5,471,979	74,905,776	4,108,840	135,932,306
Northumberland	3,431,139	1,256,801		536,286	1,721,422		2,481,622		52,207,023	2,236,769	63,871,062
Perry	1,294,047	392,752		54,155	17,641,262		706,511		11,997,771	455,964	32,542,462
Philadelphia	254,891,965	26,590,528	76,710,576	21,209,042	53,710,461	92,956,627	99,110,266	45,295,810	1,723,970,134	106,624,397	2,501,069,806
Pike	1,344,857	265,384		284,965			444,429		3,080,287	307,069	5,726,991
Potter	1,138,825	311,423		176,044	3,804,087		755,633		10,863,217	563,550	17,612,779
Schuylkill	5,746,741	1,592,310		1,443,399	2,875,247		3,609,025	2,021,407	62,421,297	3,487,873	83,197,299
Snyder	920,594	392,752		664,386	1,219,535		1,013,092		10,538,746	444,607	15,193,712
Somerset	4,224,031	1,335,355		546,295	10,605,676		2,968,067	903,497	43,614,009	1,937,242	66,134,172
Sullivan	222,896	84,922		130,333	697,560		185,781		3,080,287	106,693	4,508,472
Susquehanna	2,264,454	530,768		717,448	3,708,399		1,342,397		14,267,976	1,303,149	24,134,591
Tioga	1,917,649	796,153		413,809	41,978,725		1,495,719	1,884,481	21,239,728	1,208,643	70,934,907
Union	913,935	314,203		659,944	13,715,844		727,203	3,864,871	9,241,408	502,890	29,940,298
Venango	4,171,194	879,216		1,267,033	9,916,280		2,377,273	331,027	31,616,238	1,650,315	52,208,576
Warren	1,953,029	504,724		640,050	548,885		1,163,557	994,141	14,916,370	772,172	21,492,928
Washington	12,396,886	2,595,272	5,023,681	1,727,631	44,071,917	575,600	6,224,425	3,593,605	97,604,529	4,349,061	178,162,607
Wayne	2,012,075	796,153		474,947	5,278,047		1,363,575		13,457,345	883,169	24,265,311
Westmoreland	18,240,317	4,815,859	5,253,308	2,910,266	30,577,613	336,000	9,935,014	8,830,024	145,110,003	9,862,901	235,871,305
Wyoming	1,405,337	530,768		440,178	301,248		948,381		9,079,720	723,659	13,429,291
York	8,592,682	2,641,227	6,705,961	1,912,810	22,649,098	591,515	6,032,892	2,368,474	88,687,044	4,996,774	145,178,477
State undistrib					45,146,928		4,176,004			2,973,977	52,296,909
<b>PA Total</b>	<b>715,030,846</b>	<b>137,833,629</b>	<b>280,824,880</b>	<b>119,173,044</b>	<b>1,137,931,861</b>	<b>149,475,175</b>	<b>352,597,153</b>	<b>172,019,823</b>	<b>5,480,937,146</b>	<b>940,086,318</b>	<b>9,485,909,875</b>